

LIST OF PARTICIPANTS**Ethiopia**

Ms. Hanna **ABATE**
Senior Expert
Women's Affairs Office (PMO)
P.O. Box 1031
Addis Ababa, Ethiopia
Tel. 251 1- 5520 44/ 5578 05 / 1138 10
Fax: 251-1-5519 66

Ms. Munira **AHMED**
Office Head
Dire Dawa Regional Women's Affairs Office
Higher 4, Kebele 19
P.O. Box 124
Dire Dawa, Ethiopia
Tel: 251 5 1136 34 / 251 5 1112 43
Fax: 251 5 1110 72

Ms. Daggaga Tiruwork **DANDO**
Acting Womens Affairs Department Head
Ministry of Finance and Economic Development
P.O. Box 1037
Addis Ababa, Ethiopia
Tel. 251 1 56 00 01 / 251 5528 00
Fax: 251 5538 44 or 5501 18
E-mail: medac2@telecom.net.et.

Mr. Tassew **SHIFERAW GIZAW**
Assistant to the Minister
in Charge of Women's Affairs
Prime Ministers Office
P.O. Box 26395
Addis Ababa, Ethiopia
Tel. 251-1-55-77-94 / 09 22 85 59 (mobile)
Fax: 251-1-55-29-86
E-mail: tassew_shiferaw@hotmail.com

Ms. Zenebu **TADESSE**
Head of Women Affairs Office
Amhara Regional Women's Affairs Bureau
P.O. Box: 1238
Bahirdar, Ethiopia
Tel. 251-8-20083 / 251-8-205448
Fax: 251-8-2032-64

Ghana

Mr. David Annan **BONNY**
Principal Accountant
Ministry of Women and Children's Affairs
P.O. Box MBO 186
Accra, Ghana

Tel: 233 21 255412
Fax: 233 21 255297
anafadco@yahoo.com

Ms. Angela Brown **FARHAT**
Principal Analyst
National Development Planning Commission
Flagstaff House
P.O. Box CT633
Accra, Ghana
Tel. 233-21-7717 79
abfarhat@hotmail.com

Ms. Gifty **OHENE-KONADU**
Head of Special Projects Division
Ministry of Women and Children's Affairs
P.O. Box MBO 186
Accra, Ghana
Tel: 233- 21-255-412 (Office) / 512636 (Home)
Mobile: 233 -20-811-7755
Fax: 233-21-255-297
E-Mail: gift yok@hotmail.com

Mr. Yaw **OKYERE-NYAKO**
Principal Economics Officer
Ministry of Finance
P.O. Box M40
Accra, Ghana
Tel. 233 21 686175 / 255464
Mobile: 233 24 270527
Fax: 233 21 667069 / 663854

Ms. Franceska **POBEE-HAYFORD**
Senior Planning Officer
Ministry of Health
Accra, Ghana
Tel. 233 21 684286/ 233 21 505141
Fax: 233 21 660300
E-mail: fp_hayford@hotmail.com

Malawi

Mrs. Christobel Deliwe **CHAKWANA**
Gender Programmes Officer
Ministry of Gender, Youth and Community Services
P/Bag 330
Lilongwe3, Malawi
Tel. 265 7723 34/ 7704 11/736
Mobile (265) 873760
Fax: 265 772334
E-mail: gendereap@malawi.net

Tel. 250 76701/ 75756/ 72272/ 87488 / 8500 840
Fax: 250 775816o8Ai

Mr. Collins **MOYO**
Director of Social Planning -
Ministry of Gender, Youth & Community
Services
P/Bag 330
Lilongwe, Malawi
Tel. 265 7730 34/ 770411 / 265 762165 (Home)
Fax: 265 772334
E-mail: gendereap@malawi.net

Mr. Dominic **SEGANIMALUNJE**
Assistant Chief Economist
National Economic Council
P.O. Box 30136
Lilongwe, Malawi
Tel. 265 788888 Mobile: 265 914513
Fax: 265 788093
E-mail: senganid@malawi.gov.mw

Dr. Mary **SHAWA**
Deputy Director for Gender
Ministry of Gender, Youth and Community Services
P/Bag 330
Lilongwe, Malawi
Tel. 265 771 275/ 772 334/ 770 411/ 770 571 /
949533
Fax: 265 7723 34
E-mail: gendereap@malawi.net

Mr. Cosby **NKWAZI**
Assistant Budget Director
Ministry of Finance and Economic Planning
P.O. Box 30049
Lilongwe 3, Malawi
Tel: 265 7 89355 / 265 936373 / 265 917839
Fax 265 789 173
E-mail: cnkwazi@yahoo.com
/cnkhwazi@finance.malawi.net

Rwanda

Ms. Ancilla **AKAYEZU**
Director, Social Affairs and Health
Office of the President
P.O. Box 15
Kigali, Rwanda
Tel: 250 51123 / 84085 / 84087
Home: 250 83792 Mobile: 250 84 30850
Fax: 250 84390 / 82123
abazigo@hotmail.com

Mr. Camille **KARAMAGA**
Director of Budget
Ministry of Finance and Economic Planning
P.O. Box 158
Kigali, Rwanda

Ministry of Public Service and Information

P.O. Box 502

Mbabane, Swaziland

Tel: 268 4043 521-5

Mobile: 7834647104

Fax: 268 4045379

Ms. Ncane R. **MASUKU**

AGENDA

Regional Training Workshop on Gender-Sensitive National Planning and Budgeting for
National Machineries
for the Advancement of Women

Dar es Salaam, Tanzania 4-7 December 2001

Sunday 2 December 2001

15:00 – 18:00 **Facilitators Meeting**

Monday 3 December 2001

17:00 – 19:00 **Facilitators Meeting**

Tuesday 4 December 2001

Morning session

9:00 **Depart Hotel**

10:00 – 14.30 **Field Visit to Tanzania Gender Networking Programme (TGNP)/ Lunch**

Evening session

17.30 – 18.00 **Registration**

18.00 – 18.45 **Introductions and Opening Statements**

- Brief introductions by participants
- Host Country: Ms. Mary Mushi, Permanent Secretary, Ministry of Community Development, Women Affairs and Children
- United Nations: Ms. Tsu-Wei Chang, Social Affairs Officer, Gender Advisory Services Unit, Diry ffairs l 0.2PEPEPEPEPEPEP0.224UniaiTj 0 -12 267

10:00 – 10:15	Questions of Clarification
10:15 – 10:30	Tea/ Coffee Break
10:30 – 11:00	Case Study on gender-sensitive national planning and budgeting Presentation of experience and lessons learned: <ul style="list-style-type: none">• Tanzania
11:00 – 11:15	Questions of Clarification
11:15 – 13:00	Principles and Applications of gender-sensitive national planning and budgeting
13:00 - 14:00	Lunch break
<i>Afternoon Session</i>	
14:00 – 15:00	Six country working groups to review the Application of the Principles to the Countries
15:00 – 16:45	Country presentations and discussion
16:45 – 17:00	Wrap-up / Evaluation of the day
<i>Thursday 6 December 2001</i>	
<i>Morning Session</i>	
08:30 – 08:45	Summary/ re-cap of Wednesday’s session by the Rapporteur
08:45 – 09:45	Overview of planning and budgeting processes in six countries (country presentations)
09:45 – 10:00	Summary of the main steps for planning and budgeting
10:00 – 11:30	Intra-disciplinary working groups (finance, planning and gender) to identify strategic entry points and opportunities and constraints
10:15 -- 10:30	Tea/ Coffee break (during the group work)
11:30 – 13:00	Feedback and discussion on the conclusions of the Working Groups
13:00 – 14:00	Lunch break
<i>Afternoon Session</i>	
14:00 – 14:45	Sharing of basic tool for gender review of national planning and budgeting
14:45 – 15:00	Questions of Clarification
15:00 – 16:30	Six country working groups review respective national development in planning and budgeting at the country level:
15:30 – 15:45	Tea/ Coffee break (during the group work)

16:30 - 17:30 **Plenary feedback on the working groups' recommendations and proposed indicators**

17:30 -- 17:45 **Wrap-up/ Evaluation of the day**

Friday 7 December 2001

Morning Session

08:30 – 08:45 **Summary of recommendations of Thursday's session by drafting group/ Rapporteur**

08:45 – 09:00 **Presentation of a framework for developing an immediate plan for incorporating gender perspectives into the next National Development Plan**

09:00 – 10:30 **Country working groups discussions to develop immediate- and short-term follow-up action plan to incorporate gender perspectives to the next National Development Plan**

10:30 -- 10:45 **Tea/ Coffee Break**

10:45 -- 13:00 **Presentations by Working Groups of National Action Plans and Discussion**

13:00 -- 14:00 **Lunch**

14:00 -- 15:30 **Plenary session: Elements of a sub-regional strategy for operationalising gender sensitive national planning and budgeting and follow-up activities**

15:30 -- 15:45 **Tea/ Coffee break**

15:45 – 16:15 **Workshop evaluation/ post-workshop needs assessment**

16:15 – 16:45 **Presentation of draft Workshop Report by the General Rapporteur**

16:45 – 17:00 **Closing**

OPENING SPEECHES

Statement on behalf of Fatiha Serour, Chief

**Gender Advisory Services Unit
Division for the Advancement of Women
Department of Economic and Social Affairs**

Excellencies,
Ladies and Gentlemen,
Colleagues and friends,

Firstly, I would like to express my deepest gratitude to the Government of Tanzania for hosting this important event to further strengthen our efforts for the advancement of women. In particular, I would like to thank the Tanzania Gender Networking Programme for their support during the preparations for this workshop.

This is an important step in a project which aims to strengthen national machineries in countries in the African region. National machineries have been identified by the Beijing Platform for Action as a critical area of concern and represent the primary institutional mechanism implementing the strategic objectives contained in the Platform at the national level. The Platform for Action has specifically called for effective machineries with the capacity to influence national policy-making and clear resource allocation to carry out their mandate.

As early as 1975, at the First World Conference on Women in Mexico City, the role of national machineries was addressed in a recommendation. Since then, the importance of national machineries has been recognized by various sessions of the Commission on the Status of Women. In the process, their mandate has evolved from promoting women-specific projects to ensuring that gender equality concerns are integrated into all government legislation, policies, programmes and budgetary processes.

The issue of national machineries and their critical role in promoting gender equality forms an important part of the mandate and work of the Division for the Advancement of Women (DAW). In this context, and in preparation for the 43rd session of the Commission on the Status of Women (CSW), DAW held an Expert Group Meeting on national machineries in collaboration with the Economic Commission for Latin America and the Caribbean (ECLAC) in September 1998. In 1999, CSW “recognised that the effectiveness and sustainability of national machineries were highly dependent on their imbeddedness in the national context, the political and socio-economic system and the needs of and accountability to women, including those with the least access to resources.” The Agreed Conclusions on the Critical Areas of Concern re-affirmed this statement. They also acknowledged that, for national machineries to be effective, “clear mandates, location at the highest possible level, accountability mechanisms, partnerships with civil society, a transparent political process, adequate financial and human resources and continued strong political commitment are crucial.”

Following the General Assembly’s special session on Beijing + 5 in June 2000, DAW organised a consultation meeting for national machineries in New York, which provided an opportunity for exchange of views on the mandate and role of national machineries, in particular in the light of emerging challenges and future actions contained in the outcome document. The outcome document indicated that the Beijing + 5 process had reaffirmed national machineries’ critical and essential role in the implementation of the Platform for Action. However, there were also significant obstacles reported to have affected their functioning. These included “inadequate financial and human resources [...] unclear mandates, a marginalized location within the national government structure, lack of data disaggregated by sex and age [...] in addition to paucity of authority and insufficient links to civil society”.

collection of gender-disaggregated data, and support to planners and budget officers. This exercise is

ANNEX D

KEY CONCEPTS IN GENDER PLANNING AND BUDGETING

Gender:

Refers to the attributes and opportunities associated with being male and female and socially constructed role differentiation, as opposed to biological differences, betweenhNj4,e9wonhNiffrgannstructured

**CASE STUDY ON GENDER MAINSTREAMING
IN PLANNING AND BUDGETING**

The Case of the Philippines

[Power point presentation: Available upon request]

Case Study on Gender Budgeting in Tanzania

(by Ms. Gemma Akilimali, TGNP)

Gender Budget Initiative

Background/Contributing Factors:

- Increase in poverty
- Globalisation – Structural Adjustment Programmes
 - Government withdrawal of support: Cost sharing in health and education, Deterioration in facilities and care
 - Privatisation and retrenchment
 - Liberalisation of investing: mining, tourism
- Not much on agriculture – flower farming
- Textiles – already in existence

The GBI Approach

- Not a separate budget
- Not a women’s budget
- Not a budget for special groups
- It is a step-by-step process of planning and budgeting

Rationale:

- Constitution
- Gender Policy
- Regional and international commitments

Strategies:

- Coalition building and building alliances
 - Government
 - Parliament
 - Media
- Building credibility
- Building advocacy strategy
- Preparedness for the opposer

Processes:

- Articulation and internalisation
- Building entry points
- Data collection/ participatory research
- Feedbacking research findings and gaps identified
 - Planning gender blind
 - Lack of gender-disaggregated data and information
 - Budgeting gender blind

- Planners and budget officers lack gender capacity
- Globalisation and the effects of SAP
- Low resources
- Donor dependency
- Development and dissemination of materials
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**COUNTRY WORKING GROUPS ON APPLICATIONS OF PRINCIPLES
FOR GENDER PLANNING AND BUDGETING**

Ethiopia

<i>Principle</i>	<i>Recommendations</i>	<i>Role of Gender Focal Point</i>
Development of tools to mainstream gender	1. Appropriate strategies to strengthen application of these principles 2. Intervention activities through existing structures	3. Ensuring that gender mainstreaming is adopted and directives followed 4. Providing tools for gender planning and budgeting
Capacity building for planners and focal points		
Participation of planners in budgeting process		
Operationalise international instruments – CEDAW, PFA – at the national level		
Coalition building		
Political, social, economic environment assessment from a gender perspective		
Generation and application of gender-disaggregated data		

Ghana

<i>Principles</i>	<i>Recommendations</i>	<i>Role of Focal Points</i>
Motivation	GLSS4 Results Consultations on draft GPRS GPRS drafted with support and participation of donors (allies)	1. All focal persons to develop guidelines to monitor African and Beijing Platforms for Action 2. How to mainstream gender into plans and budgets 3. Sensitise DAs and policymakers 4. Monitor outputs and outcomes 5. Form a core team of trainers on gender
Domestic International commitments	Working on economic empowerment objective of the African/ Beijing Platform Gender in analytical framework, rolling plans and review processes	
Gender-disaggregated data	Ensure that GSS, Das, MDAs and district assembly collect gender disaggregated data	
Appreciate success	Appreciate achievements governments and NGOs alike	
Institutions to support mainstreaming efforts	Advocacy groups, print and electronic media, MOWAC, Netright, NGOs Affirmative action, dec, grassroots party	
Sustainability – focus on technocrats	Gender focal points in all MDAs to be trained and sensitised	
	Sensitise MPs, district assemblies to monitor gender sensitivity of development budget	

Malawi

<i>Principles</i>	Recommendations	Role of Focal Points
Motivation Harmonisation of international instruments with domestic policies	<ol style="list-style-type: none"> 1. Form an alliance with the Ministry of Finance and the National Economic Council (NEC) 2. Harmonise national, regional and international instruments with the existing Constitution and penal code 3. Legitimation of gender using gender disaggregated data depicting cases of discrimination, e.g. education 4. Use of radical approach – Ensure that Ministry of Finance and the Cabinet internalise the need for gender equality through targeted capacity building on engendering budgets and mainstreaming (Application of the ‘no gender, no funding principle) 5. Development of gender building n TD.75 0.7gu7 Tw (buig) T575 TD buil02tion, e.g. education 	

<i>Principle</i>	<i>Recommendations</i>	Role of Gender Focal Point
Regional and international gender sensitive initiatives and conventions		

Swaziland

Principles	Recommendations	Role of Gender Focal Points
Motivation to Act	Intensive gender training programmes	
Assessment of socio-economic, political and environmental situation	Availability of gender-disaggregated data	
Use of national, organisational and internal instruments		

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ANNEX G

**COUNTRY REPORTS ON BEST PRACTICES IN
MAINSTREAMING GENDER IN PLANNING AND BUDGETING**

ANNEX H

Issues and Constraints	Recommendations	Opportunities
Important to ensure that resources are used as they are intended	Budgetary discipline: Monitor implementation of the engendered budget Reporting, monitoring and evaluation	
Turnover of gender trained personnel		

Planning

Issues	Recommendations
1. Limited capacity in gender analysis and mainstreaming	Intensive training of trainers in gender analysis and mainstreaming for all planners
2. Limited access to information, e.g. International/ Regional Conventions (Beijing PFA), Bill of Rights	Publicise and disseminate to all
3. Inadequate gender-disaggregated data and capacity to generate and utilise it	Strong collaboration between NM and National Statistics Department
4. Resource allocation is not gender-sensitive	Prioritisation of most needy sectors where gender concerns are high
5. Ineffective/ incomprehensive gender policy that will address all gender issues	Develop a comprehensive gender policy or review existing gender policy to ensure: <ul style="list-style-type: none"> ▪ Action plan with performance indicators
6. Many sectoral policies are not gender sensitive	Link with NM to ensure that existing policies and

ANNEX J

**COUNTRY WORKING GROUPS TO DEVELOP ACTION PLANS
FOR MAINSTREAMING GENDER IN PLANNING AND BUDGETING**

Ethiopia

<i><u>Issues</u></i>	<i><u>Strategies</u></i>	Activities	Indicators
<ul style="list-style-type: none"> ▪ Shortage of human resource at all levels (in the national machinery) ▪ Lack of technical ability on how to mainstream gender in each sector ▪ Lac 			

Issues	Strategies	Roles	Indicators
	<ul style="list-style-type: none"> ▪ Build and develop institutional memory ▪ Recognise and motivate staff (FPs) 		

Malawi

Issue	Strategy	Indicator	Role
	Develop a training manual in gender planning and budgeting	Indic8ory	Indi7575 r Tj 83.25 0 TD 0 Tc -0.1875 375 re-21 Tj 83

UNITED NATIONS DIVISION FOR THE ADVANCEMENT OF WOMEN

Issue	Strategy	Indicator	Role
	Sensitise the policymakers, PS, Cabinet, Parliamentarians and Chief Executives on the importance of gender mainstreaming, analysis, planning and budgeting	No. of workshops conducted	
		No. of workshops conducted	

Swaziland

Issues

Strategies

Roles

Ghana

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
1. To organise an internal group meeting to reflect on the outcome of the workshop	Meeting held	Brainstorming session	Debriefing paper development	Gender group	None	By 12 th December '01
2. To brief the sector Ministries and other members of staff on the outcome of the workshop	Debriefing held	Organise meeting with Minister and staff	Minister and staff briefed	Gender group	None	By 15 th December '01
3. To organise focal point debriefing meeting as a first step towards both strengthening networks and building linkages	Debriefing held	Organise meeting with focal points	Focal points debriefed	Gender group	None.	By 20 th December '01
4. To conduct gender needs assessment as a first step for capacity building for gender focal points	Strengths and weaknesses of focal point identified	-				

REGIONAL TRAINING WORKSHOP ON GENDER-SENSITIVE NATIONAL PLANNING AND BUDGETING

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
mainstreaming	guidelines	- Distribute to partners including focal points up to grassroots level	languages Manuals distributed up to village level (at least 5000 copies)	Permanent Secretary Beijing PFA	DFID	
3. Revitalise FPs	Gender mainstreaming at all levels	- All gender focal points trained in gender mainstreaming skills - Prepare terms of reference for FP f	Gender focal points in place at decision-making levels	NM NM and NCC FB PSE FB (participants)	NM UN	By September 2002
4. Better planning of activities	Existence of Action Plan	- Meetings - Consultation with various partners	Acquire adequate			

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
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REGIONAL TRAINING WORKSHOP ON GENDER-SENSITIVE NATIONAL PLANNING AND BUDGETING

Specific Objectives	Expected Outputs	Activities	Indicators	Responsible	External Support	Timeframe
2. To strengthen networking and linkages	Gender mainstreaming core team established	Follow-up on report recommendations	Core team institutionalised			

ii) DAILY MOOD METER RESULTS

Ranking: 3= Good

2= Average

1= Poor

Express your opinion

UNITED NATIONS DIVISION FOR THE ADVANCEMENT OF WOMEN

	Day 1	Day 2	Day 3
		well-defined steps for budgeting Case study – gender analysis of a sample Ministry Distribution of handouts for each session	Follow-up conference Strengthening networking Time for presentation on techniques and concept of gender planning More time for group discussion (2) Proper time management Please come up with clear stages or steps for gender budgeting and planning Gender budgeting to be more detailed TGNP coalition with training institute to engender such trainings